## WESTERN JUDICIAL CIRCUIT NAVY-MARINE CORPS TRIAL JUDICIARY

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UNITED STATES

V.

GENERAL COURT-MARTIAL

CALEB P. HOHMAN XXX XX 6203 SERGEANT U.S. MARINE CORPS FINDINGS OF FACT, CONCLUSIONS OF LAW AND DECISION ON WHETHER THE ACCUSED'S ATTORNEY-CLIENT RELATIONSHIP WITH DETAILED DEFENSE COUNSEL WAS TERMINATED FOR GOOD CAUSE

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STATEMENT OF THE CASE

The accused is charged with Involuntary Manslaughter in violation of UCMJ Article 119 for allegedly shooting a fellow Marine on 30 October 2006 during a training exercise in which he allegedly loaded his weapon with live rounds instead of blank rounds. He is also charged with two violations of UCMJ Article 92 (violation of a general order and dereliction of duty) for failing to ensure his magazines were loaded with blank ammunition. Charges were preferred on 18 April 2007 and on 19 March 2008 the convening authority referred the charges to a General Court-Martial for trial.

The major issue litigated in this case during the period from the initial court session on 5 May 2008 until January 2010 was whether the government could be compelled to release documents about the alleged training incident that were retained by the Naval Safety Center. In January 2010, the court, after inspecting the documents and holding hearings on the issue, ruled that the Naval Safety Center Documents did not have to be turned over to the defense as the statements were never adopted by the witnesses and, in any event, the statements were identical to statements already possessed by the defense. This cleared the way for the case to continue through the motions phase.

On 22 April 2010, however, the United States Navy-Marine Corps Court of Criminal Appeals issued its decision in <u>United States</u>

<u>v. Hutchins</u>, 68 M.J. 623 (N.M.Ct.Crim.App., 2010). The court held, among other things, that where the military judge severed an attorney-client relationship (ACR) because the detailed defense counsel had to leave active duty because he reached his End of Active Service (EAS) date, such severance was not for good cause. Based on that conclusion, the <u>Hutchins</u> court set aside the findings and sentence in that case.

On 23 April 2010, the court in this case directed the parties to read the <u>Hutchins</u> opinion and be ready to discuss how that decision affected the current case. The reason for the concern was that in December 2009, this court severed the ACR involving the detailed defense counsel, Captain Muth, because he reached

his EAS and the Marine Corps refused to grant his second extension request to allow him to remain on active duty in the Marine Corps and to continue his representation of the accused. Based on an R.C.M. 802 conference held on 27 April 2010, the court ordered a UCMJ Article 39a session be held on 25 May 2010 to establish the facts surrounding Captain Muth's departure from active duty and to determine whether it would be possible to return him to active duty.

The hearing was held as scheduled, and as a result, on 5 June 2010 the court ordered the government to return Mr. Muth to the defense team and further ordered that if he were not returned to the defense team by 1 July 2010, the court would hold a second Article 39a session to determine whether the proceedings must be abated in accordance with the <u>Hutchins</u> decision or whether the facts in this case could be sufficiently distinguished from those in <u>Hutchins</u> to allow the case to proceed without Mr. Muth.

The government did not return Mr. Muth to the defense team by 1 July 2010, but instead requested three more weeks to allow the government to comply with the court's order. The trial counsel was optimistic that if given more time, the government would offer orders to Mr. Muth returning him temporarily to active duty. Rather than rely on an e-mail to grant the three week extension, the court ordered a 39a session to be held on 9 July

2010 to require the trial counsel to state on the record what actions the government was taking to return Mr. Muth to the defense team. At the hearing, the trial counsel represented that Mr. Muth could be returned to active duty within twenty-four hours if he would accept the orders. He could not, however, be ordered back to active duty involuntarily.

On 14 July 2010, Mr. Muth sent an e-mail to the court and counsel assigned to the case. He made the following pertinent representations:

a) Since leaving active duty in the Marine Corps, he was hired at a law firm in Orange County, California and moved his family 100 miles from his original home near Camp Pendleton, California. He currently represents clients through his firm.

b) Mr. Muth does not wish to voluntarily return to active duty to represent the accused in this case because doing so would compromise his ability to represent his current clients for an issue wholly caused by the Government.

c) Mr. Muth would gladly represent the accused, in his civilian capacity, if the government would pay for the representation at a rate of \$300.00 per hour.<sup>2</sup>

According to the trial counsel, the only option for involuntary orders would be if Captain Muth were called up and deployed in the war effort. In any event, the court never considered an involuntary return to active duty to complete this case.

No sooner did Mr. Muth suggest that he be retained at \$300/hr than Mr. Low, the original retained Civilian Defense Counsel, informed the court that he would now bill the government for his services. This issue never developed further.

Until receiving this email, the court was under the impression that it was just a matter of time until the administrative wheels were set in motion and that Mr. Muth would be offered orders and temporarily return to the Marine Corps to complete this case. After receiving Mr. Muth's e-mail, however, it became clear that Mr. Muth would not voluntarily return unless he were retained as a civilian counsel at government expense. The court surmised the government would not agree to pay for his services.

The court issued an order on 21 July 2010 to hold a final 39a session to develop the record on two points: 1) The reason for the government's disapproval of Captain Muth's second extension request; and 2) The extent of Captain Muth's involvement in the case. Although the court ordered that the hearing be held on 6, 7, or 9 August 2010 to issue a ruling as soon as possible, the civilian defense counsel was scheduled for another trial during the first two weeks of August and the military judge was scheduled for trial out of state from 10 through 20 August 2010. Therefore, a hearing was held on the earliest date available to all parties - Saturday, 21 August 2010. In the 21 July Order, the court directed both parties to submit briefs on the two issues presented and develop the record accordingly. On 3 August 2010 the government submitted their brief. In it they

indicated that there was no way to return Mr. Muth to the defense team as a contract attorney. In fact, according to the government, doing so would violate Rule 1.5(c) of Judge Advocate General Instruction 5803.1B as well as 18 U.S.C. § 203.

Mr. Muth must have interpreted this assertion as an accusation of criminal conduct because he retained counsel and never appeared before the court on this matter or answered any questions, but rather dealt with the through his civilian counsel whose efforts prevented any development of the issue of Mr. Muth's involvement in the case. The final hearing on this matter was held on 21 August 2010.

ISSUE

Where an attorney client relationship is severed because the

attorney has reached the end of his active service date and the

government refuses to extend his EAS date, is such severance for

good cause?

FINDINGS OF FACT

1. Mr. Joseph Low III was retained by the accused in this case in November 2006 and filed his notice of appearance on 17 April 2007.

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Captain Muth was detailed to this case on 17 April 2009.3His EAS was 1 October 2009. On 25 August 2009 he requested an extension of his EAS date until 31 December 2009. On 16 September 2009 his request was partially approved by the Deputy Commandant, Manpower and Reserve Affairs, Manpower Management Officer Assignments Branch (MMOA-3) in that his EAS was extended to 1 December 2009.

On 23 November 2009, Captain Muth requested a second extension to his EAS in order to continue his representation of the accused. This request was strongly supported by the Officer in Charge, Legal Services Support Section. In fact, the OIC, LSSS personally called MMOA-3 to argue for approval of Captain Muth's EAD request.

On 27 November 2009, without stating a reason, MMOA-3 denied Captain Muth's request for EAD.

On 1 December 2009 Captain Muth left active duty.

<sup>3</sup> Other military counsel were detailed and released by the accused both before and after referral of charges. Those counsel, and the reasons for their release, are not relevant to this ruling.

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6. From 17 April 2009 through 1 December 2009, Captain Muth represented his client in court sessions litigating the Naval Safety Center portion of the case.

7. The accused stated on the record that he objected to Captain Muth being removed from his case.

8. After Captain Muth left active duty, the court determined that the attorney client relationship between Captain Muth and the accused had been severed, that the severance was without the accused's consent, and that the severance was made for good cause, i.e., Captain Muth had reached his EAS.

- 9. On 3 December 2009, Captain Kunce, USMC was detailed as defense counsel in this case.
- 10. Prior to requesting his first EAD, Captain Muth had denied Career Designation. Acceptance of Career Designation would have given Captain Muth a Regular Commission in the USMC and an Indefinite EAS date. By denying Career Designation, Captain

<sup>&</sup>lt;sup>4</sup> While he may have participated in more than just the Naval Safety Center portion of the litigation, the defense impeded development of facts in this area. Mr. Muth was served a subpoena to appear at the 39a session, but his attorney claimed the service was improper. The government also sent a list of eleven interrogatories to Mr. Muth, but through counsel, he did not answer. The court will not surmise what additional work Captain Muth may have completed on behalf of his client.

Muth retained a definite EAS date and signaled that he planned on leaving active duty. 5

11. Although Marine Corps policy does not favor granting EADs to officers who have denied Career Designation, waivers may be granted to allow EADs. The decision whether to grant or deny EADs is made by the Deputy Commandant, Manpower and Reserve Affairs (DC, M&RA). That decision has apparently been delegated to the Officer Assignments Section of the Manpower Management Section of M&RA.

12. At a UCMJ Article 39a session, MMOA-3 gave two reasons for denial of Captain Muth's second extension request: 1) Marine Corps policy does not favor waiver of the extension policy for officers who have denied Career Designation; and 2) Force management concerns.

13. One of the criteria for granting an extension to an officer who has denied Career Designation is "The extension of an officer is critical to meet a specific operational commitment."

<sup>&</sup>lt;sup>5</sup> While Denial of Career Designation pertains solely to active duty service, and an officer who denies Career Designation may still pursue a Reserve career, Mr. Muth suggested he did not want to incur further obligation in the Individual Ready Reserve (IRR). Returning to active duty may have extended Mr. Muth's IRR date. In effect, Mr. Muth wanted to cut all ties – active and reserve – to the Marine Corps as early possible.

Paragraph 4(b)(2)(a)(3)(a) of MCO 1001.45J of 9 July 2008, Career Designation, Retention, and Return to Active Duty...of Officers into the Marine Corps and ROT at UCMJ Article 39a session of 21 August 2010.

 $^7\,$  ROT at UCMJ Article 39a session of 21 August 2010: MJ questions to LtCol Davis, formerly of MMOA-3.

14. No federal statute denies the Commandant of the Marine Corps the discretion to grant an EAD to an officer who has denied Career Designation.

15. While the military departments must be cognizant of active duty officer strength limits prescribed by statute and by the Secretary of Defense, the distribution of officers by Military Occupational Specialty (MOS) is left to the discretion of the military departments. The Marine Corps could choose to retain more officers in one MOS than another.

16. The Officer Assignments Section of M&RA, MMOA-3, was free to exercise, and did exercise, considerable discretion in granting Captain Muth's first extension request and denying his second. MMOA-3 provided no reason, other than policy and planning concerns, for having denied Captain Muth's extension request. If MMOA-3 had approved the extension, the only consequence of that administrative action would be that one Marine captain would have been extended for some months on active duty. MMOA-3 could point to no additional actions that would have had to have been taken to compensate for an approval of Captain Muth's extension request.

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(d) Changes of detailed counsel

<sup>8</sup> I say, "in effect", because although Mr. Muth's attorney used different words than mine, his emails, which are attached to this ruling, on the whole, can be fairly be read as an attempt to impede development of the record on this issue.

the court by email to inform that all correspondence would have to be sent through him. From that date forward, Mr. Muth never personally communicated with the court or trial counsel again.

17. On 3 August 2010, Mr. Muth's civilian attorney contacted

18. Mr. Muth was served with interrogatories in August 2010.

These interrogatories were prepared in an effort to develop the

record on the issue of Mr. Muth's participation on the case.

The trial counsel prepared them in a way that would provide

general information to the court, but not invade the attorney-

client privilege. On 2 September 2010, Mr. Muth's civilian

attorney stated, in effect, that his client would not answer the

interrogatories.8

1. Rule for Court-Martial 505 states in pertinent part:

Rule 505. Changes of members, military judge, and counsel

(d) Changes of detailed counsel.

military counsel of the accused's own selection, if reasonably available. The accused is not entitled to be represented by more than one military counsel.

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(c) Excusal or withdrawal. Except as otherwise provided in R.C.M. 505(d)(2) and subsection (b)(3) of this rule, defense counsel may be excused only with the express consent of the accused, or by the military judge upon application for withdrawal by the defense counsel for good cause shown.

3. The Uniform Code of Military Justice provides an accused with rights to counsel that exceed Constitutional standards. The

President has gone further to require-in very direct and

extraordinary terms not found elsewhere in the Manual for

Courts-Martial-that release of a defense counsel in situations

such as this occur only with the approval of the military judge

for good cause, or with the "express consent" of the accused.

Hutchins at 628.

4. In the absence of the accused's consent or an approved application for withdrawal by the defense counsel, severance of the relationship can only be proper when good cause is shown on the record. Allred, 50 M.J. at 799-800. Convenience of the

Government is not a sufficient basis to establish good cause, 1 Id. at 800 (citing United States v. Murray, 42 C.M.R. 253, 254 2 (C.M.A.1970)). Good cause must be based on a "truly 3 extraordinary circumstance rendering virtually impossible the continuation of the established relationship." United States v. 5 Iverson, 5 M.J. 440, 442-43 (C.M.A.1978) (footnote omitted). Id. 6 7 5. "Good cause" is defined to include, "physical disability, 8 military exigency, and other extraordinary circumstances which 9 render the ... counsel ... unable to proceed with \*629 the 10 court-martial within a reasonable time. 'Good cause' does not 11 include temporary inconveniences which are incident to normal 12 conditions of military life." RULE FOR COURTS-MARTIAL 505(f), 13 MANUAL FOR COURTS-MARTIAL, UNITED STATES (2005 ed.). FN9 See also 14 United States v. Morgan, 62 M.J. 631 15 (N.M.Ct.Crim.App.2006) (finding error in the severance of the 16 trial defense counsel from taking part in the post-trial 17 processing due to counsel's change of commands). We distinguish 18 Allred based on the underlying context of the severance. 19 FN9. While this standard is actually applicable to excusal for 20 good cause by the authority who detailed the counsel to the 21 case, and the proper standard for good cause excusal is the 22 R.C.M. 506 standard as explained in Iverson, infra, our 23

conclusion is the same under either standard of good cause. Id.

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at 628-29.

the defense case. Id. at 629.

6. "Good cause" must be assessed on a sliding scale which considers the contextual impact of the severance on the client.

Severance of an attorney/client relationship early in a case will have significantly less impact on an accused's representation rights than severance after work has been done on

7. It is error for a military judge to allow proceedings to continue after a detailed defense counsel ceases representation of the accused without either the accused's knowing release or a finding of good cause by the military judge. <u>Id</u>. at 624

## ANALYSIS

The court in this case severed the attorney-client relationship ostensibly for good cause because Captain Muth had passed his EAS date and the Marine Corps denied his request to extend on active duty. The court reasoned that Captain Muth's end of active duty contractual service obligation constituted good cause to terminate the relationship. After the United States Navy-Marine Corps Court of Criminal Appeals (NMCCA) decision in <u>United States v. Hutchins</u>, the court realized that EAS might not have amounted to good cause. The court immediately attempted to facilitate Mr. Muth's return to the

case. During the first months after the Hutchins decision, and under the direction of the court, the trial counsel spent considerable time in legal research and administrative maneuvering in attempting to return Mr. Muth to active duty. When the trial counsel finally reached the point where Mr. Muth would be offered orders to temporarily return to active duty to complete his representation of the accused in the case, Mr. Muth indicated he did not desire to return to active duty, but rather, would agree to represent the accused in his civilian capacity at \$300 per hour at government expense. Since the government refused that arrangement, the court focused on two issues: 1) Was the Marine Corps compelled to deny Captain Muth's second extension request?; and 2) Notwithstanding the reason for the Marine Corps' decision, did Captain Muth's involvement in the case distinguish this case from Hutchins?, i.e. was Captain Muth involved so minimally on the "sliding scale" and would his severance have minimal impact on the client when considered in the entire context of the case?

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Addressing the good cause issue first, the Officer
Assignments Section (MMOA) of Manpower and Reserve Affairs
exercised considerable discretion in granting the first
extension and in denying the second. The action officer who
testified at the final UCMJ Article 39a session, a Lieutenant
Colonel who had served at MMOA-3 during this period, indicated
there was no statutory authority that denied a second extension.

When pressed on the reason for denying the extension request, he cited policy concerns of permitting an officer who denied Career Designation to extend his EAS date and planning concerns in not retaining too many officers on active duty and in "messing up" the grade pyramids of the officer ranks. While these concerns are real in the manpower management arena, they do not amount to a "truly extraordinary circumstance rendering virtually impossible the continuation of the established relationship." Neither do they amount to "physical disability ... [or] military exigency." MMOA could have easily granted the extension request and there would not have been any adverse consequences to that decision. In effect, MMOA could have approved Captain Muth's extension request without taking any extraordinary actions or suffering any extraordinary consequences.9 Had there existed a federal statute that prohibited approval of Captain Muth's extension or operational issues that limited the ability to extend Captain Muth, those facts may have constituted "good cause" to terminate the attorney-client relationship. The policy concerns present in this case do not rise to the level of good cause as defined in the Hutchins decision.

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Moving next to assessing the impact to the accused of the severance, the NMCCA directed that "good cause must be assessed

<sup>&</sup>lt;sup>9</sup> As NMCCA stated in <u>Hutchins</u>, "EAS standing alone, cannot be used as a basis to sever an existing attorney client relationship in this case after nearly a year of preparatory work and mere weeks before commencement of a general court-martial for murder." *Id.* at 629.

on a sliding scale which considers the textual impact of the severance on the client." "Severance of an ACR early in a case will have significantly less impact on an accused's representation rights than severance after work has been done on the defense case." This formula may leave an out where, although good cause did not exist for severance of an ACR, the contextual impact to the accused of the severance was slight.10 In the present case the court attempted to completely develop the record in this area to preclude the necessity for a Dubay hearing at a later date. 11 Perhaps Captain Muth was so minimally involved in the case that it could be argued that his removal would have minimal impact on the accused's representation rights. In this case though, Captain Muth, the only military counsel detailed at the time, had been assigned to the case for nine months and had argued the Naval Safety Center issue during multiple court sessions. Unlike the detailed defense counsel in Hutchins, Captain Muth fought to remain on active duty and continue his representation of his client. Also, the accused clearly stated that he objected to losing Captain Muth.

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This language sounds like another means of assessing prejudice, an undertaking the NMCCA refused in <u>Hutchins</u> and has previously held would not be assessed unless the error in severing the ACR resided with the defense or appellant. In cases where an improper severance resides with the government, the NMCCA requires reversal. <u>Hutchins</u> at 630 citing <u>U.S. v. Dickinson</u>, 65 M.J. 562, 566 (N.M.Ct.Crim.App. 2006). Nevertheless, I have attempted to follow the court's mandate in assessing good cause in the entire context of the case.

11 As already indicated, due to Mr. Muth's stance on this issue, the only

facts available regarding his participation in this case, must be gathered solely from reading the ROT covering his appearances on the record in 2009.

Conversely, in Hutchins, the detailed defense counsel was one of three counsel assigned to the case. After that counsel's motions dealing with the constitutionality of mandatory minimum sentences were denied, his role was relegated to pre-sentencing preparation. After he left the case, the accused still had the benefit of two military counsel and his civilian counsel. two military counsel who were left on the case in Hutchins were far more experienced in terms of total years of practice, as well as in complex criminal litigation and in capital litigation than the counsel whose representation was terminated. Even on those facts, the NMCCA in Hutchins ruled that good cause did not exist to terminate that relationship. There are only two areas in which the present case may be distinguished from Hutchins. First, the civilian defense counsel in this case, whose extremely tight trial calendar made him the long pole in the tent when attempting to order trial dates, had indicated he could go to trial in June 2010, whereas the improper severance in Hutchins occurred on the "eve of trial." Second, one might argue that Mr. Muth dealt only with a procedural issue in this case, whereas the counsel at issue in Hutchins argued substantive motions. The breadth and clarity of the language in the Hutchins decision, however direct otherwise. On these

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 $<sup>^{12}</sup>$  Even so, the  $\underline{\textit{Hutchins}}$  case was ultimately tried after that counsel's EAS date.

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facts, analogizing to <u>Hutchins</u>, Sergeant Hohman's representational rights can only be considered greater.

Severance of Sergeant Hohman's representational rights this late in the case and nine months into the ACR, impact his rights in more than a minimal way.

## CONCLUSIONS OF LAW

- 1. Where an attorney-client relationship, involving a defense counsel who is detailed to an involuntary manslaughter case for nine months and made court appearances on behalf of his client, is severed because the government, citing mere policy concerns that were subject to discretionary interpretation, denied the attorney's request to extend his EAS date to continue the representation, such severance is not based on good cause.
- 2. The accused's representational rights in this case, when assessed in the entire context of the case, have been impacted in more than a minimal way.
- 3. This court has no judicial remedies available to return Mr. Muth, either as a civilian or as a Marine, to the case.
- 4. While allowing the accused to avoid trial altogether for serious allegations of misconduct involving the death of another

Marine could be considered an injustice, the current state of the case law clearly directs it would be error to allow this case to proceed after Captain Muth ceased representation of the accused.

## ORDER

The proceedings in this case shall be abated until Mr. Muth is returned to the defense team.

SO ORDERED, this 15th day of September.

Thomas J. Sanzi Jany LtCol, U.S. Marine Corps Military Judge

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